

CITY OF MADRID

**Independent Auditors' Reports
Basic Financial Statements
Supplementary and Other Information
Schedule of Findings**

June 30, 2015

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CITY OF MADRID

Officials

<u>Name</u>	<u>Title</u>	<u>Term Expires</u>
Jeff Gibbons	Mayor	Jan 2016
Lane Shaver	Mayor Pro Tem	Jan 2016
Dave Cook	Council Member	Jan 2016
Steve Burich	Council Member	Jan 2018
Val Chapman	Council Member	Jan 2018
Kurt Kruse	Council Member	Jan 2018
Todd Kilzer	City Administrator	Indefinite
Donald Fatka	City Treasurer	Indefinite
John Jordan	City Attorney	Indefinite



C E R T I F I E D ♦ P U B L I C ♦ A C C O U N T A N T S

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Independent Auditors' Report

To the Honorable Mayor and
Members of the City Council:

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Madrid, Iowa, as of and for the year ended June 30, 2015, and the related Notes to Financial Statements, which collectively comprise the City's basic financial statements listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the cash basis of accounting described in Note 1. This includes determining the cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. This includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash basis financial position of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Madrid as of June 30, 2015, and the respective changes in its cash basis financial position for the year then ended in accordance with the basis of accounting described in Note 1.

Basis of Accounting

As described in Note 1, these financial statements were prepared on the basis of cash receipts and disbursements, which is a basis of accounting other than U.S. generally accepted accounting principles. Our opinions are not modified with respect to this matter.

Emphasis of Matter

As disclosed in Note 4 to the financial statements, the City of Madrid adopted new accounting guidance related to Governmental Accounting Standards Board (GASB) Statement No. 68, Accounting and Financial Reporting for Pensions. Our opinions are not modified with respect to this matter.

Other Matters

Supplementary and Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Madrid's basic financial statements. We previously audited, in accordance with the standards referred to in the third paragraph of this report, the financial statements for the nine years ended June 30, 2014 (which are not presented herein) and expressed unmodified opinions on those financial statements which were prepared on the basis of cash receipts and disbursements. The supplementary information included in Schedules 1 through 4 is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with U.S. generally accepted auditing standards. In our opinion, the supplementary information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

The other information, the City's Management's Discussion and Analysis, the budgetary comparison information, the Schedule of the City's Proportionate Share of the Net Pension Liability and the Schedule of City Contributions on pages 5 through 9 and 27 through 34, has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated November 13, 2015 on our consideration of the City of Madrid's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the City of Madrid's internal control over financial reporting and compliance.

Bowman and Miller, P.C.

Marshalltown, Iowa
November 13, 2015

MANAGEMENT'S DISCUSSION AND ANALYSIS

The City of Madrid provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2015. We encourage readers to consider this information in conjunction with the City's financial statements, which follow.

2015 FINANCIAL HIGHLIGHTS

- Receipts of the City's governmental activities decreased 1.4%, or approximately \$27,400, from fiscal year 2014 to fiscal year 2015. Property tax increased approximately \$51,000 while capital grants, contributions and restricted interest decreased approximately \$138,000.
- Disbursements of the City's governmental activities decreased 44.9%, or approximately \$1,369,000, in fiscal year 2015 from fiscal year 2014. Culture and recreation, debt service, and capital projects disbursements decreased approximately \$33,000, \$15,400, and \$1,389,000, respectively.
- The City's total cash basis net position increased 9.0%, or approximately \$222,000, from June 30, 2014 to June 30, 2015. Of this amount, the cash basis net position of the governmental activities increased approximately \$271,000 and the cash basis net position of the business type activities decreased approximately \$49,000.

USING THIS ANNUAL REPORT

The annual report consists of a series of financial statements and other information, as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the City's financial activities.

The Government-wide Financial Statement consists of a Cash Basis Statement of Activities and Net Position. This statement provides information about the activities of the City as a whole and presents an overall view of the City's finances.

The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report the City's operations in more detail than the government-wide financial statement by providing information about the most significant funds.

Notes to Financial Statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

Other Information further explains and supports the financial statements with a comparison of the City's budget for the year and the City's proportionate share of the net pension liability and related contributions.

Supplementary Information provides detailed information about the nonmajor governmental funds and the City's indebtedness.

BASIS OF ACCOUNTING

The City maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles. Therefore, when reviewing the financial information and discussion within this annual report, readers should keep in mind the limitations resulting from the use of the cash basis of accounting.

REPORTING THE CITY'S FINANCIAL ACTIVITIES

Government-wide Financial Statement

One of the most important questions asked about the City's finances is, "Is the City as a whole better off or worse off as a result of the year's activities?" The Cash Basis Statement of Activities and Net Position reports information which helps answer this question.

The Cash Basis Statement of Activities and Net Position presents the City's net position. Over time, increases or decreases in the City's net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The Cash Basis Statement of Activities and Net Position is divided into two kinds of activities:

- Governmental Activities include public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service and capital projects. Property tax and state and federal grants finance most of these activities.
- Business Type Activities include the waterworks and the sanitary sewer system. These activities are financed primarily by user charges.

Fund Financial Statements

The City has two kinds of funds:

- 1) Governmental funds account for most of the City's basic services. These focus on how money flows into and out of those funds and the balances at year-end that are available for spending. The governmental funds include: 1) the General Fund, 2) the Special Revenue Funds, such as Road Use Tax, Employee Benefits and Emergency, 3) the Debt Service Fund, and 4) the Capital Projects Fund. The governmental fund financial statements provide a detailed, short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs.

The required financial statement for governmental funds is a Statement of Cash Receipts, Disbursements and Changes in Cash Balances.

- 2) Proprietary funds account for the City's Enterprise Funds. Enterprise Funds are used to report business type activities. The City maintains two Enterprise Funds to provide separate information for the Water and Sewer Funds, considered to be major funds of the City.

The required financial statement for proprietary funds is a Statement of Cash Receipts, Disbursements and Changes in Cash Balances.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

Net position may serve over time as a useful indicator of financial position. The City's cash balance for governmental activities increased slightly from a year ago, increasing from approximately \$1,736,000 to approximately \$2,007,000. The analysis that follows focuses on the changes in cash basis net position of governmental activities.

Changes in Cash Basis Net Position of Governmental Activities			
		Year ended June 30,	
		2015	2014
Receipts:			
Program receipts:			
Charges for service	\$	250,625	223,079
Operating grants, contributions and restricted interest		346,172	346,216
Capital grants, contributions and restricted interest		7,500	145,097
General receipts:			
Property tax		979,397	928,177
Tax increment financing		100,075	104,288
Other city tax		235,934	216,464
Special assessments		1,772	4,365
Unrestricted interest on investments		4,092	4,021
Other general receipts		<u>23,952</u>	<u>5,220</u>
Total receipts		<u>1,949,519</u>	<u>1,976,927</u>
Disbursements:			
Public safety		359,917	326,175
Public works		450,565	444,520
Health and social services		4,285	3,910
Culture and recreation		222,746	255,779
Community and economic development		64,023	28,205
General government		180,960	189,003
Debt service		381,384	396,783
Capital projects		<u>14,617</u>	<u>1,403,416</u>
Total disbursements		<u>1,678,497</u>	<u>3,047,791</u>
Change in cash basis net position		271,022	(1,070,864)
Cash basis net position beginning of year		<u>1,736,327</u>	<u>2,807,191</u>
Cash basis net position end of year	\$	<u>2,007,349</u>	<u>1,736,327</u>

The City's total receipts for governmental activities decreased 1.4%, or approximately \$27,400. The total cost of all programs and services decreased approximately \$1,369,000, or 44.9%, with no new programs added this year. The increase in receipts was primarily the result of an increase in property taxes collected, while the decrease in disbursements was primarily the result of a decrease in capital projects disbursements.

Property tax rates for fiscal year 2015 remained fairly constant, but the City's property tax receipts increased approximately \$51,000 from the prior year due to the City's total assessed property valuation increase. Based on a slight increase in property tax rates and increases in the total assessed valuation, property tax receipts are budgeted to increase an additional \$31,000 next year.

The cost of all governmental activities this year was approximately \$1,678,000 compared to approximately \$3,048,000 last year. However, as shown in the Statement of Activities and Net Position on pages 10 – 11, the amount taxpayers ultimately financed for these activities was approximately

\$1,074,000 because some of the cost was paid by those directly benefited from the programs (\$250,625) or by other governments and organizations which subsidized certain programs with grants, contributions and restricted interest (\$353,672). The City paid for the remaining "public benefit" portion of governmental activities with property taxes (some of which could only be used for certain programs) and with other receipts, such as interest and other general receipts. Overall, the City's governmental activities program receipts, including intergovernmental aid and fees for service, decreased in fiscal year 2015 from approximately \$714,000 to approximately \$604,000.

Changes in Cash Basis Net Position of Business Type Activities			
		Year ended June 30,	
		2015	2014
Receipts:			
Program receipts:			
Charges for service:			
Water	\$	372,862	383,267
Sewer		261,308	261,809
General receipts:			
Unrestricted interest on investments		730	695
Other general receipts		28,048	48,622
Total receipts		<u>662,948</u>	<u>694,393</u>
Disbursements:			
Water		434,104	562,309
Sewer		<u>278,051</u>	<u>267,864</u>
Total disbursements		<u>712,155</u>	<u>830,173</u>
Change in cash basis net position		(49,207)	(135,780)
Cash basis net position beginning of year		<u>720,830</u>	<u>856,610</u>
Cash basis net position end of year	\$	<u><u>671,623</u></u>	<u><u>720,830</u></u>

Total business type activities receipts for the fiscal year were approximately \$663,000 compared to approximately \$694,000 last year. The slight decrease was primarily due to a decrease in water and sewer usage during the year and a decrease in other general receipts. Total disbursements for the fiscal year decreased 14.2% to approximately \$712,000. The decrease was primarily due to lower operating costs. The cash balance of business type activities decreased approximately \$49,000 from the prior year.

INDIVIDUAL MAJOR GOVERNMENTAL FUND ANALYSIS

As the City of Madrid completed the year, its governmental funds reported a combined fund balance of \$2,007,349, an increase of \$271,022 from last year's total of \$1,736,327. The following are the major reasons for the changes in fund balances of the major funds from the prior year.

- The General Fund cash balance increased \$261,440 from the prior year to \$1,134,040. This is mainly due to an increase in property tax revenue and decrease in expenses related to culture and recreation.
- The Special Revenue, Road Use Tax Fund cash balance increased \$55,829 to \$339,585. This increase is primarily the result of more operating revenue compared to the prior year.
- The Special Revenue, Employee Benefits Fund cash balance decreased \$29,490 to a deficit balance of \$19,122 due to no funds being transferred in from the general fund.
- The Special Revenue, Emergency Fund cash balance remained virtually unchanged compared to the prior year.

- The Debt Service Fund cash balance increased \$4,586 to \$5,170 due to an increase in property tax revenue received.
- The Capital Projects Fund cash balance decreased \$14,617 to \$495,754 during the fiscal year. The decrease is primarily a result of routine maintenance done throughout the year.

INDIVIDUAL MAJOR BUSINESS TYPE FUND ANALYSIS

- The Enterprise, Water Fund cash balance decreased \$38,001 to \$206,264. This is a result of disbursements exceeding revenues primarily due to bond payments.
- The Enterprise, Sewer Fund cash balance decreased \$11,206 to \$465,359. This is a result of disbursements exceeding revenues primarily due to bond payments.

BUDGETARY HIGHLIGHTS

Over the course of the year, the City amended its budget once. The budget amendment was approved on June 15, 2015, and included an increase of \$9,266 to revenues and a decrease of \$486,224 to disbursements. The amendment was mainly the result of less capital project work being done than planned.

Even with the budget amendment, the City exceeded the amount budgeted in the business type function for the year ended June 30, 2015. The City also exceeded the amount budgeted in the community and economic development function before the budget was amended.

DEBT ADMINISTRATION

At June 30, 2015, the City had \$4,905,380 in bonds and other long-term debt outstanding, compared to \$5,307,974 last year, as shown below.

	Outstanding Debt at Year-End	
	June 30,	
	2015	2014
General obligation bonds and note	\$ 3,320,380	3,637,974
Revenue bonds	<u>1,585,000</u>	<u>1,670,000</u>
Total	\$ <u>4,905,380</u>	<u>5,307,974</u>

The Constitution of the State of Iowa limits the amount of general obligation debt cities can issue to 5% of the assessed value of all taxable property within the City's corporate limits. The City's outstanding general obligation debt of \$3,320,380 is below its constitutional debt limit of \$4,984,370. Additional information about the City's long term debt is presented in Note 3 to the financial statements.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES

The City of Madrid's elected and appointed officials and citizens considered many factors when setting the fiscal year 2016 budget, tax rates and fees charged for various City activities. The City plans to do upgrades to the sewer system and redo a trail access point along the local trail.

CONTACTING THE CITY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Todd Kilzer, City Administrator, 304 S. Water Street, Madrid, Iowa 50156.

CITY OF MADRID
Cash Basis Statement of Activities and Net Position
As of and for the year ended June 30, 2015

	Disbursements	Program Receipts		
		Charges for Service	Operating Grants, Contributions and Restricted Interest	Capital Grants, Contributions and Restricted Interest
Functions/Programs:				
Governmental activities:				
Public safety	\$ 359,917	519	32,656	-
Public works	450,565	172,146	264,428	-
Health and social services	4,285	5,612	-	-
Culture and recreation	222,746	46,072	49,088	7,500
Community and economic development	64,023	-	-	-
General government	180,960	26,276	-	-
Debt service	381,384	-	-	-
Capital projects	14,617	-	-	-
Total governmental activities	1,678,497	250,625	346,172	7,500
Business type activities:				
Water	434,104	372,862	-	-
Sewer	278,051	261,308	-	-
Total business type activities	712,155	634,170	-	-
Total	\$ 2,390,652	884,795	346,172	7,500
General receipts:				
Property tax levied for:				
General purposes				
Debt service				
Employee benefits				
Emergency				
Tax increment financing				
Other city tax				
Unrestricted interest on investments				
Special assessments				
Miscellaneous				
Total general receipts				
Change in cash basis net position				
Cash basis net position beginning of year				
Cash basis net position end of year				
Cash Basis Net Position				
Restricted:				
Expendable:				
Streets				
Employee benefits				
Debt service				
Capital projects				
Other purposes				
Unrestricted				
Total cash basis net position				

Net (Disbursements) Receipts and Changes in Cash Basis Net Position		
Governmental Activities	Business Type Activities	Total
(326,742)	-	(326,742)
(13,991)	-	(13,991)
1,327	-	1,327
(120,086)	-	(120,086)
(64,023)	-	(64,023)
(154,684)	-	(154,684)
(381,384)	-	(381,384)
(14,617)	-	(14,617)
(1,074,200)	-	(1,074,200)
-	(61,242)	(61,242)
-	(16,743)	(16,743)
-	(77,985)	(77,985)
(1,074,200)	(77,985)	(1,152,185)
556,176	-	556,176
268,020	-	268,020
141,050	-	141,050
14,151	-	14,151
100,075	-	100,075
235,934	-	235,934
4,092	730	4,822
1,772	1,998	3,770
23,952	26,050	50,002
1,345,222	28,778	1,374,000
271,022	(49,207)	221,815
1,736,327	720,830	2,457,157
\$ 2,007,349	671,623	2,678,972
\$ 339,585	-	339,585
(19,122)	-	(19,122)
5,170	114,645	119,815
495,754	-	495,754
51,922	-	51,922
1,134,040	556,978	1,691,018
\$ 2,007,349	671,623	2,678,972

CITY OF MADRID
Statement of Cash Receipts, Disbursements and
Changes in Cash Balances
Governmental Funds
As of and for the year ended June 30, 2015

	General	Special Revenue		
		Road Use Tax	Employee Benefits	Emergency
Receipts:				
Property tax	\$ 556,176	-	141,050	14,151
Tax increment financing	-	-	-	-
Other city tax	216,442	-	6,650	667
Licenses and permits	26,276	-	-	-
Use of money and property	6,076	-	-	-
Intergovernmental	54,490	264,428	-	-
Charges for service	221,487	-	-	-
Special assessments	1,772	-	-	-
Miscellaneous	59,571	-	-	-
Total receipts	1,142,290	264,428	147,700	14,818
Disbursements:				
Operating:				
Public safety	276,461	-	83,456	-
Public works	191,896	208,599	50,070	-
Health and social services	4,285	-	-	-
Culture and recreation	203,139	-	18,245	-
Community and economic development	64,023	-	-	-
General government	155,541	-	25,419	-
Debt service	-	-	-	-
Capital projects	-	-	-	-
Total disbursements	895,345	208,599	177,190	-
Excess (deficiency) of receipts over (under) disbursements	246,945	55,829	(29,490)	14,818
Other financing sources (uses):				
Transfers in	14,495	-	-	-
Transfers out	-	-	-	(14,495)
Total other financing sources (uses)	14,495	-	-	(14,495)
Change in cash balances	261,440	55,829	(29,490)	323
Cash balances beginning of year	872,600	283,756	10,368	13,373
Cash balances end of year	\$ 1,134,040	339,585	(19,122)	13,696

Debt Service	Capital Projects	Nonmajor	Total
268,020	-	-	979,397
-	-	100,075	100,075
12,175	-	-	235,934
-	-	-	26,276
-	-	13	6,089
-	-	-	318,918
-	-	-	221,487
-	-	-	1,772
-	-	-	59,571
280,195	-	100,088	1,949,519
-	-	-	359,917
-	-	-	450,565
-	-	-	4,285
-	-	1,362	222,746
-	-	-	64,023
-	-	-	180,960
381,384	-	-	381,384
-	14,617	-	14,617
381,384	14,617	1,362	1,678,497
(101,189)	(14,617)	98,726	271,022
105,775	-	-	120,270
-	-	(105,775)	(120,270)
105,775	-	(105,775)	-
4,586	(14,617)	(7,049)	271,022
584	510,371	45,275	1,736,327
5,170	495,754	38,226	2,007,349

CITY OF MADRID
Statement of Cash Receipts, Disbursements and
Changes in Cash Balances
Governmental Funds (Continued)
As of and for the year ended June 30, 2015

	General	Special Revenue		
		Road Use Tax	Employee Benefits	Emergency
Cash Basis Fund Balances				
Restricted for:				
Streets	\$ -	339,585	-	-
Employee benefits	-	-	(19,122)	-
Debt service	-	-	-	-
Capital projects	-	-	-	-
Other purposes	-	-	-	13,696
Assigned for:				
Fire equipment	59,765	-	-	-
Park	11,078	-	-	-
Unassigned	1,063,197	-	-	-
Total cash basis fund balances	\$ 1,134,040	339,585	(19,122)	13,696

Debt Service	Capital Projects	Nonmajor	Total
-	-	-	339,585
-	-	-	(19,122)
5,170	-	-	5,170
-	495,754	-	495,754
-	-	38,226	51,922
-	-	-	59,765
-	-	-	11,078
-	-	-	1,063,197
5,170	495,754	38,226	2,007,349

CITY OF MADRID
Statement of Cash Receipts, Disbursements
and Changes in Cash Balances
Proprietary Funds
As of and for the year ended June 30, 2015

Exhibit C

	Enterprise Funds		
	Water	Sewer	Total
Operating receipts:			
Charges for service	\$ 372,862	261,308	634,170
Miscellaneous	22,706	5,342	28,048
Total operating receipts	395,568	266,650	662,218
Operating disbursements:			
Business type activities	380,229	201,576	581,805
Excess of operating receipts over operating disbursements	15,339	65,074	80,413
Non-operating receipts (disbursements):			
Interest on investments	535	195	730
Debt service	(53,875)	(76,475)	(130,350)
Net non-operating receipts (disbursements)	(53,340)	(76,280)	(129,620)
Change in cash balances	(38,001)	(11,206)	(49,207)
Cash balances beginning of year	244,265	476,565	720,830
Cash balances end of year	\$ 206,264	465,359	671,623
Cash Basis Fund Balances			
Restricted for debt service	\$ 52,875	61,770	114,645
Unrestricted	153,389	403,589	556,978
Total cash basis fund balances	\$ 206,264	465,359	671,623

CITY OF MADRID

Notes to Financial Statements

June 30, 2015

(1) Summary of Significant Accounting Policies

The City of Madrid is a political subdivision of the State of Iowa located in Boone County. It was first incorporated in 1883 and operates under the Home Rule provisions of the Constitution of Iowa. The City operates under the Mayor-Council form of government with the Mayor and Council Members elected on a non-partisan basis. The City provides numerous services to citizens, including public safety, public works, health and social services, culture and recreation, community and economic development and general government services. The City also provides water and sewer utilities for its citizens.

A. Reporting Entity

For financial reporting purposes, the City of Madrid has included all funds, organizations, agencies, boards, commissions and authorities. The City has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the City to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the City. The City of Madrid has no component units which meet the Governmental Accounting Standards Board criteria.

Jointly Governed Organizations

The City participates in several jointly governed organizations that provides goods or services to the citizenry of the City but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. City officials are members of the following boards and commissions: Boone County Landfill Commission, Emergency Management Board, Madrid Historical Society Board, Lowery Trust Board, Central Iowa Regional Housing Authority, and the Boone County 911 Board. The City also has a cost-sharing agreement with the Boone County Sheriff Department for communication costs.

B. Basis of Presentation

Government-wide Financial Statement – The Cash Basis Statement of Activities and Net Position reports information on all of the nonfiduciary activities of the City. For the most part, the effect of interfund activity has been removed from this statement. Governmental activities, which are supported by tax and intergovernmental revenues, are reported separately from business type activities, which rely to a significant extent on fees and charges for services.

The Cash Basis Statement of Activities and Net Position presents the City's nonfiduciary net position. Net position is reported in the following categories/components:

Nonexpendable restricted net position is subject to externally imposed stipulations which require the cash balance to be maintained permanently by the City.

CITY OF MADRID
Notes to Financial Statements (Continued)
June 30, 2015

(1) Summary of Significant Accounting Policies (Continued)

B. Basis of Presentation (Continued)

Expendable restricted net position results when constraints placed on the use of cash balances are either externally imposed or imposed by law through constitutional provisions or enabling legislation. Enabling legislation did not result in any restricted net position.

Unrestricted net position consists of cash balances not meeting the definition of the preceding categories. Unrestricted net position is often subject to constraints imposed by management which can be removed or modified.

The Cash Basis Statement of Activities and Net Position demonstrates the degree to which the direct disbursements of a given function are offset by program receipts. Direct disbursements are those clearly identifiable with a specific function. Program receipts include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants, contributions and interest on investments restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program receipts are reported instead as general receipts.

Fund Financial Statements – Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

The City reports the following major governmental funds:

The General Fund is the general operating fund of the City. All general tax receipts from general and emergency levies and other receipts not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating disbursements, the fixed charges and the capital improvement costs not paid from other funds.

Special Revenue:

The Road Use Tax Fund is used to account for road use tax allocation from the State of Iowa to be used for road construction and maintenance.

The Emergency Fund is used to account for property taxes levied to pay for emergency purposes.

The Employee Benefits Fund is used to account for property taxes levied to pay employee taxes and benefits.

The Debt Service Fund is utilized to account for property tax and other receipts to be used for the payment of interest and principal on the City's general long-term debt.

The Capital Projects Fund is used to account for all resources used in the acquisition and construction of capital facilities.

CITY OF MADRID
Notes to Financial Statements (Continued)
June 30, 2015

(1) Summary of Significant Accounting Policies (Continued)

B. Basis of Presentation (Continued)

The City reports the following major proprietary funds:

The Enterprise, Water Fund accounts for the operation and maintenance of the City's water system.

The Enterprise, Sewer Fund accounts for the operation and maintenance of the City's wastewater treatment and sanitary sewer system.

C. Measurement Focus and Basis of Accounting

The City maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles.

Under the terms of grant agreements, the City funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants and general receipts. Thus, when program disbursements are paid, there are both restricted and unrestricted cash basis net position available to finance the program. It is the City's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants and then by general receipts.

When a disbursement in governmental funds can be paid using either restricted or unrestricted resources, the City's policy is generally to first apply the disbursement toward restricted fund balance and then to less-restrictive classifications – committed, assigned and then unassigned fund balances.

Proprietary funds distinguish operating receipts and disbursements from non-operating items. Operating receipts and disbursements generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All receipts and disbursements not meeting this definition are reported as non-operating receipts and disbursements.

D. Governmental Cash Basis Fund Balances

In the governmental fund financial statements, cash basis fund balances are classified as follows:

Nonspendable – Amounts which cannot be spent because they are legally or contractually required to be maintained intact.

Restricted – Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors, or state or federal laws or imposed by law through constitutional provisions or enabling legislation.

Assigned – Amounts the City Council intends to use for specific purposes.

Unassigned – All amounts not included in the preceding classifications.

CITY OF MADRID

Notes to Financial Statements (Continued)

June 30, 2015

(1) Summary of Significant Accounting Policies (Continued)

E. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Other Information. During the year ended June 30, 2015, disbursements exceeded the amounts budgeted in the business type activities function, as well as the community and economic development function before the amendment was made.

(2) Cash and Pooled Investments

The City's deposits in banks at June 30, 2015 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The City is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the City Council; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

At June 30, 2015, the City had the following investment:

	<u>Cost</u>	<u>Market Value</u>
19 Shares IBM Stock	<u>\$757</u>	<u>\$3,091</u>

Interest rate risk – The City's investment policy limits the investment of operating funds (funds expected to be expended in the current budget year or within 15 months of receipt) to instruments that mature within 397 days. Funds not identified as operating funds may be invested in investments with maturities longer than 397 days, but the maturities shall be consistent with the needs and use of the City.

(3) Bonds and Notes Payable

Annual debt service requirements to maturity for general obligation bonds and note and revenue bonds are as follows:

Year Ending	General Obligation Bonds		General Obligation Note		Revenue Bonds		Total	
	<u>Principal</u>	<u>Interest</u>	<u>Principal</u>	<u>Interest</u>	<u>Principal</u>	<u>Interest</u>	<u>Principal</u>	<u>Interest</u>
June 30								
2016	\$ 295,000	55,500	22,594	4,486	90,000	24,645	407,594	84,631
2017	290,000	53,141	22,594	3,728	90,000	23,095	402,594	79,964
2018	280,000	49,950	22,594	2,982	90,000	21,545	392,594	74,477
2019	280,000	46,661	22,594	2,237	90,000	31,495	392,594	80,393
2020	290,000	42,041	22,594	1,495	90,000	29,320	402,594	72,856
2021-2025	1,505,000	126,654	22,410	746	500,000	126,483	2,027,410	253,883
2026-2030	245,000	9,315	-	-	415,000	76,745	660,000	86,060
2031-2034	-	-	-	-	220,000	15,620	220,000	15,620
Total	<u>\$ 3,185,000</u>	<u>383,262</u>	<u>135,380</u>	<u>15,674</u>	<u>1,585,000</u>	<u>348,948</u>	<u>4,905,380</u>	<u>747,884</u>

CITY OF MADRID
Notes to Financial Statements (Continued)
June 30, 2015

(3) Bonds and Notes Payable (Continued)

Revenue Notes

The City has pledged future water customer receipts, net of specified operating disbursements, to repay \$590,000 of water revenue bonds issued in June 2013. Proceeds from the bonds provided financing for water main improvements. The bonds are payable solely from water customer net receipts and are payable through 2027. The total principal and interest remaining to be paid on the bonds is \$601,625. For the current year, principal and interest paid and total customer net receipts were \$53,875 and \$15,339, respectively.

The City has pledged future sewer customer receipts, net of specified operating disbursements, to repay \$1,160,000 of sewer revenue bonds issued in June 2013. Proceeds from the bonds provided financing for improvements to the wastewater treatment facility. The bonds are payable solely from sewer customer net receipts and are payable through 2033. Annual principal and interest payments on the notes are expected to require less than 40% of net receipts. The total principal and interest remaining to be paid on the bonds is \$1,332,323. For the current year, principal and interest paid and total customer net receipts were \$76,475 and \$80,508, respectively.

The resolutions providing for the issuance of the revenue notes include the following provisions:

- a. The notes will only be redeemed from the future earnings of the enterprise activity and the note holders hold a lien on the future earnings of the funds.
- b. Sufficient monthly transfers shall be made to separate water and sewer revenue note sinking accounts within the Enterprise Funds for the purpose of making the note principal and interest payments when due.

(4) Pension Plan

Plan Description – IPERS membership is mandatory for employees of the City, except for those covered by another retirement system. Employees of the City are provided with pensions through a cost-sharing multiple employer defined benefit pension plan administered by Iowa Public Employees' Retirement System (IPERS). IPERS issues a stand-alone financial report which is available to the public by mail at 7401 Register Drive P.O. Box 9117, Des Moines, Iowa 50306-9117 or at www.ipers.org.

IPERS benefits are established under Iowa Code chapter 97B and the administrative rules thereunder. Chapter 97B and the administrative rules are the official plan documents. The following brief description is provided for general informational purposes only. Refer to the plan documents for more information.

Pension Benefits – A regular member may retire at normal retirement age and receive monthly benefits without an early-retirement reduction. Normal retirement age is age 65, anytime after reaching age 62 with 20 or more years of covered employment, or when the member's years of service plus the member's age at the last birthday equals or exceeds 88, whichever comes first. (These qualifications must be met on the member's first month of entitlement to benefits.) Members cannot begin receiving retirement benefits before age 55. The formula used to calculate a Regular member's monthly IPERS benefit includes:

CITY OF MADRID
Notes to Financial Statements (Continued)
June 30, 2015

(4) Pension Plan (continued)

- A multiplier (based on years of service).
- The member's highest five-year average salary. (For members with service before June 30, 2012, the highest three-year average salary as of that date will be used if it is greater than the highest five-year average salary.)

Protection occupation members may retire at normal retirement age which is generally at age 55. Protection occupation members may retire anytime after reaching age 50 with 22 or more years of covered employment.

The formula used to calculate protection occupation members' monthly IPERS benefit includes:

- 60% of average salary after completion of 22 years of service, plus an additional 1.5% of average salary for years of service greater than 22 but not more than 30 years of service.
- The member's highest three-year average salary.

If a member retires before normal retirement age, the member's monthly retirement benefit will be permanently reduced by an early-retirement reduction. The early-retirement reduction is calculated differently for service earned before and after July 1, 2012. For service earned before July 1, 2012, the reduction is 0.25 percent for each month that the member receives benefits before the member's earliest normal retirement age. For service earned starting July 1, 2012, the reduction is 0.50 percent for each month that the member receives benefits before age 65.

Generally, once a member selects a benefit option, a monthly benefit is calculated and remains the same for the rest of the member's lifetime. However, to combat the effects of inflation, retirees who began receiving benefits prior to July 1990 receive a guaranteed dividend with their regular November benefit payments.

Disability and Death Benefits – A vested member who is awarded federal Social Security disability or Railroad Retirement disability benefits is eligible to claim IPERS benefits regardless of age. Disability benefits are not reduced for early retirement. If a member dies before retirement, the member's beneficiary will receive a life-time annuity or a lump-sum payment equal to the present actuarial value of the member's accrued benefit or calculated with a set formula, whichever is greater. When a member dies after retirement, death benefits depend on the benefit option the member selected at retirement.

Contributions – Effective July 1, 2012, as a result of a 2010 law change, the contribution rates are established by IPERS following the annual actuarial valuation, which applies IPERS' Contribution Rate Funding Policy and Actuarial Amortization Method. Statute limits the amount rates can increase or decrease each year to 1 percentage point. IPERS Contribution Rate Funding Policy requires that the actuarial contribution rate be determined using the "entry age normal" actuarial cost method and the actuarial assumptions and methods approved by the IPERS Investment Board. The actuarial contribution rate covers normal cost plus the unfunded actuarial liability payment based on a 30-year amortization period. The payment to amortize the unfunded actuarial liability is determined as a level percentage of payroll, based on the Actuarial Amortization Method adopted by the Investment Board.

CITY OF MADRID
Notes to Financial Statements (Continued)
June 30, 2015

4) Pension Plan (continued)

In fiscal year 2015, pursuant to the required rate, Regular members contributed 5.95 percent of pay and the City Contributed 8.93 percent for a total rate of 14.88 percent. Protection occupation members contributed 6.76 percent of pay and the City contributed 10.14 percent for a total rate of 16.90 percent.

The City's contributions to IPERS for the year ended June 30, 2015 were \$52,982.

Collective Net Pension Liabilities, Collective Pension Expense, and Collective Deferred Outflows of Resources and Collective Deferred Inflows of Resources Related to Pensions – At June 30, 2015, the City's liability for its proportionate share of the collective net pension liability totaled \$197,474. The collective net pension liability was measured as of June 30, 2014, and the total pension liability used to calculate the collective net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the collective net pension liability was based on the City's share of contributions to the pension plan relative to the contributions of all IPERS participating employers. At June 30, 2014, the City's proportion was 0.0049793 percent, which was a decrease of 0.0012029 from its proportion measured as of June 30, 2013.

For the year ended June 30, 2015 the City's collective pension expense, collective deferred outflows and collective deferred inflows totaled \$21,917, \$13,219 and \$137,766, respectively.

Actuarial Assumptions – The total pension liability in the June 30, 2014 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Rate of Inflation (effective June 30, 2014)	3.00 percent
Salary increases (effective June 30, 2014)	4.00 percent, average, including inflation
Investment rate of return (effective June 30, 1996)	7.50 percent per annum, compounded annually, net of pension plan investment expense, including inflation

The actuarial assumptions used in the June 30, 2014 valuation were based on the results of actuarial experience studies with dates corresponding to those listed above.

Mortality rates were based on the RP-2000 Mortality Table for Males or Females, as appropriate, with adjustments for mortality improvements based on Scale AA.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best estimate ranges of expected future real rates (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

CITY OF MADRID
Notes to Financial Statements (Continued)
June 30, 2015

4) Pension Plan (continued)

Asset Class	Asset Allocation	Long-Term Expected Real Rate of Return
US Equity	23 %	6.31
Non US Equity	15	6.76
Private Equity	13	11.34
Real Estate	8	3.52
Core Plus Fixed Income	28	2.06
Credit Opportunities	5	3.67
TIPS	5	1.92
Other Real Assets	2	6.27
Cash	1	(0.69)
Total	100 %	

Discount Rate – The discount rate used to measure the total pension liability was 7.5 percent. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the contractually required rate and that contributions from the City will be made at contractually required rates, actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate – The following presents the City's proportionate share of the net pension liability calculated using the discount rate of 7.5 percent, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.5 percent) or 1-percentage-point higher (8.5 percent) than the current rate.

	1% Decrease (6.5%)	Discount Rate (7.5%)	1% Increase (8.5%)
City's proportionate share of the net pension liability:			
Regular membership	\$ 454,143	\$ 240,355	\$ 59,895
Protection occupation	45,207	(42,881)	(117,106)
	\$ 499,350	\$ 197,474	\$ (57,211)

Pension Plan Fiduciary Net Position – Detailed information about the pension plan's fiduciary net position is available in the separately issued IPERS financial report which is available on IPERS' website at www.ipers.org.

CITY OF MADRID
Notes to Financial Statements (Continued)
June 30, 2015

(5) Other Postemployment Benefits (OPEB)

Plan Description – The City operates a single-employer health benefit plan which provides medical/prescription drug benefits for employees, retirees and their spouses. There are 10 active and no retired members in the plan. Retired participants must be age 55 or older at retirement.

The medical/prescription drug benefits are provided through a fully-insured plan with Wellmark. Retirees under age 65 pay the same premium for the medical/prescription drug benefits as active employees.

Funding Policy – The contribution requirements of plan members are established and may be amended by the City. The City currently finances the benefit plan on a pay-as-you-go basis. The most recent active member monthly premiums for the City and plan members are \$440 for single coverage and \$1,350 for family coverage. The same monthly premiums apply to retirees. For the year ended June 30, 2014, the City contributed 100% of the plan membership at a cost of \$106,050.

(6) Compensated Absences

City employees accumulate a limited amount of earned but unused vacation hours for subsequent use or for payment upon termination, retirement or death. These accumulations are not recognized as disbursements by the City until used or paid. The City's approximate liability for earned vacation payable to employees at June 30, 2015, primarily relating to the General Fund, is as follows:

Type of Benefit	Amount
Vacation	<u>\$ 34,043</u>

This liability has been computed based on rates of pay in effect at June 30, 2015.

(7) Interfund Transfers

The detail of interfund transfers for the year ended June 30, 2015 is as follows:

Transfer to	Transfer from	Amount
Debt Service	Special Revenue:	
	Tax Increment Financing	\$ 105,775
General	Special Revenue:	
	Emergency	<u>14,495</u>
Total		<u>\$ 120,270</u>

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to disburse the resources.

CITY OF MADRID
Notes to Financial Statements (Continued)
June 30, 2015

(8) Risk Management

The City is exposed to various risks of loss related to torts; theft, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by the purchase of commercial insurance. The City assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years

(9) Deficit Balance

The Employee Benefits Fund had a deficit balance of \$19,122 at June 30, 2015. The deficit balance was a result of increased workers compensation and health insurance costs. The TIF Fund also had a deficit balance of \$5,700 due to not enough funds being transferred from the Debt Service Fund.

(10) Related Party Transactions

The City had business transactions between the City and City officials totaling \$374 during the year ended June 30, 2015.

(11) Subsequent Events

The City has evaluated all subsequent events through November 13, 2015, the date the financial statements were available to be issued.

CITY OF MADRID
Budgetary Comparison Schedule of Receipts, Disbursements,
and Changes in Balances-Budget and Actual (Cash Basis)
All Governmental Funds and Proprietary Funds
Other Information
Year ended June 30, 2015

	Governmental Funds Actual	Proprietary Funds Actual
Receipts:		
Property tax	\$ 979,397	-
Tax increment financing	100,075	-
Other city tax	235,934	-
Licenses and permits	26,276	-
Use of money and property	6,089	730
Intergovernmental	318,918	-
Charges for service	221,487	634,170
Special assessments	1,772	-
Miscellaneous	59,571	28,048
Total receipts	<u>1,949,519</u>	<u>662,948</u>
Disbursements:		
Public safety	359,917	-
Public works	450,565	-
Health and social services	4,285	-
Culture and recreation	222,746	-
Community and economic development	64,023	-
General government	180,960	-
Debt service	381,384	-
Capital projects	14,617	-
Business type activities	-	712,155
Total disbursements	<u>1,678,497</u>	<u>712,155</u>
Excess (deficiency) of receipts over (under) disbursements	271,022	(49,207)
Other financing sources, net	<u>-</u>	<u>-</u>
Excess (deficiency) of receipts and other financing sources over (under) disbursements and other financing uses	271,022	(49,207)
Balances beginning of year	<u>1,736,327</u>	<u>720,830</u>
Balances end of year	<u><u>\$ 2,007,349</u></u>	<u><u>671,623</u></u>

Total	Budgeted Amounts		Final to Total Variance
	Original	Final	
979,397	971,465	971,465	7,932
100,075	-	-	100,075
235,934	203,805	205,250	30,684
26,276	12,550	26,270	6
6,819	111,775	112,875	(106,056)
318,918	308,177	328,998	(10,080)
855,657	896,500	879,555	(23,898)
1,772	6,500	6,000	(4,228)
87,619	82,000	121,625	(34,006)
2,612,467	2,592,772	2,652,038	(39,571)
359,917	381,535	368,855	8,938
450,565	488,635	455,195	4,630
4,285	4,200	4,285	-
222,746	237,845	228,761	6,015
64,023	22,800	89,800	25,777
180,960	240,495	193,237	12,277
381,384	512,382	512,235	130,851
14,617	590,000	105,000	90,383
712,155	577,595	611,895	(100,260)
2,390,652	3,055,487	2,569,263	178,611
221,815	(462,715)	82,775	139,040
-	50,000	-	-
221,815	(412,715)	82,775	139,040
2,457,157	2,480,364	2,480,364	(23,207)
2,678,972	2,067,649	2,563,139	115,833

CITY OF MADRID
Notes to Other Information – Budgetary Reporting
June 30, 2015

The budgetary comparison is presented in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the City Council annually adopts a budget on the cash basis following required public notice and hearing for all funds except the Internal Service Funds. The annual budget may be amended during the year utilizing similar statutorily prescribed procedures.

Formal and legal budgetary control is based upon nine major classes of disbursements known as functions, not by fund. These nine functions are: public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service, capital projects and business type activities. Function disbursements required to be budgeted include disbursements for the General Fund, the Special Revenue Funds, the Debt Service Fund, the Capital Projects Fund, the Permanent Fund and the Enterprise Funds. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. During the year, one budget amendment decreased budgeted disbursements by \$486,224. The budget amendment is reflected in the final budgeted amounts.

During the year ended June 30, 2015, disbursements exceeded the amount budgeted in business type activities function. The community and economic development function was also exceeded before the budget was amended.

CITY OF MADRID

Schedule of the City's Proportionate Share of the Net Pension Liability Iowa Public Employees' Retirement System Last Fiscal Year* Other Information

	<u>2015</u>
City's proportion of the net pension liability (asset):	
Regular	0.005939 %
Protection occupation	0.054937
City's proportionate share of the net pension: liability (asset)	
Regular	\$ 240,355
Protection occupation	(42,881)
City's covered-employee payroll:	
Regular	\$ 395,868
Protection occupation	176,344
City's proportionate share of the net pension liability as a percentage of its covered-employee payroll:	
Regular	60.72 %
Protection occupation	24.32
Plan fiduciary net position as a percentage of the total pension liability	87.61 %

* The amounts presented for each fiscal year were determined as of June 30.

Note: GASB Statement No. 68 requires ten years of information to be presented in this table. However, until a full 10-year trend is compiled, the City will present information for those years for which information is available.

CITY OF MADRID
Schedule of City Contributions
Iowa Public Employees' Retirement System
Last 10 Fiscal Years
Other Information

	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>
Statutorily required contribution	\$ 52,982	53,224	50,677	47,912
Contributions in relation to the statutorily required contribution	<u>(52,982)</u>	<u>(53,224)</u>	<u>(50,677)</u>	<u>(47,912)</u>
Contribution deficiency (excess)	\$ <u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
City's covered-employee payroll	\$ 568,514	572,212	553,663	555,058
Contributions as a percentage of covered-employee payroll	9.32%	9.30%	9.15%	8.63%

<u>2011</u>	<u>2010</u>	<u>2009</u>	<u>2008</u>	<u>2007</u>	<u>2006</u>
41,280	36,149	33,839	33,130	32,744	30,754
<u>(41,280)</u>	<u>(36,149)</u>	<u>(33,839)</u>	<u>(33,130)</u>	<u>(32,744)</u>	<u>(30,754)</u>
<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
518,213	489,385	526,274	487,574	445,204	420,221
7.97%	7.39%	6.43%	6.79%	7.35%	7.32%

CITY OF MADRID

Notes to Other Information

Year ended June 30, 2015

Changes of benefit terms:

Legislation passed in 2010 modified benefit terms for current Regular members. The definition of final average salary changed from the highest three to the highest five years of covered wages. The vesting requirement changed from four years of service to seven years. The early retirement reduction increased from 3 percent per year measured from the member's first unreduced retirement age to a 6 percent reduction for each year of retirement before age 65.

In 2008, legislative action transferred four groups – emergency medical service providers, county jailers, county attorney investigators, and National Guard installation security officers – from Regular membership to the protection occupation group for future service only.

Benefit provisions for sheriffs and deputies were changed in the 2004 legislative session. The eligibility for unreduced retirement benefits was lowered from age 55 by one year each July 1 (beginning in 2004) until it reached age 50 on July 1, 2008. The years of service requirement remained at 22 or more. Their contribution rates were also changed to be shared 50-50 by the employee and employer, instead of the previous 40-60 split.

Changes of assumptions:

The 2014 valuation implemented the following refinements as a result of a quadrennial experience study:

- Decreased the inflation assumption from 3.25 percent to 3.00 percent.
- Decreased the assumed rate of interest on member accounts from 4.00 percent to 3.75 percent per year.
- Adjusted male mortality rates for retirees in the Regular membership group.
- Reduced retirement rates for sheriffs and deputies between the ages of 55 and 64.
- Moved from an open 30 year amortization period to a closed 30 year amortization period for the UAL beginning June 30, 2014. Each year thereafter, changes in the UAL from plan experience will be amortized on a separate closed 20 year period.

The 2010 valuation implemented the following refinements as a result of a quadrennial experience study:

- Adjusted retiree mortality assumptions.
- Modified retirement rates to reflect fewer retirements.
- Lowered disability rates at most ages.
- Lowered employment termination rates.
- Generally increased the probability of terminating members receiving a deferred retirement benefit.
- Modified salary increase assumptions based on various service duration.

The 2007 valuation adjusted the application of the entry age normal cost method to better match projected contributions to the projected salary stream in the future years. It also included in the

calculation of the UAL amortization payments for one-year lag between the valuation date and the effective date of the annual actuarial contribution rate.

The 2006 valuation implemented the following refinements as a result of a quadrennial experience study:

- Adjusted salary increase assumptions to service based assumptions.
- Decreased the assumed interest rate credited on employee contributions from 4.25 percent to 4.00 percent.
- Lowered the inflation assumption from 3.50 percent to 3.25 percent.
- Lowered disability rates for sheriffs and deputies and protection occupation members.

CITY OF MADRID
Schedule of Cash Receipts, Disbursements and
Changes in Cash Balances
Nonmajor Governmental Funds
As of and for the year ended June 30, 2015

	Special Revenue			
	Boyd Library	Helms Estate	Tax Increment Financing	Total
Receipts:				
Tax increment financing	\$ -	-	100,075	100,075
Use of money and property	9	4	-	13
Total receipts	9	4	100,075	100,088
Disbursements:				
Operating:				
Culture and recreation	-	1,362	-	1,362
Total disbursements	-	1,362	-	1,362
Excess (deficiency) of receipts over (under) disbursements	9	(1,358)	100,075	98,726
Other financing uses:				
Transfers out	-	-	(105,775)	(105,775)
Change in cash balances	9	(1,358)	(5,700)	(7,049)
Cash balances beginning of year	28,670	16,605	-	45,275
Cash balances end of year	\$ 28,679	15,247	(5,700)	38,226
Cash Basis Fund Balances				
Restricted for other purposes	\$ 28,679	15,247	(5,700)	38,226
Total cash basis fund balances	\$ 28,679	15,247	(5,700)	38,226

CITY OF MADRID
Schedule of Indebtedness
Year ended June 30, 2015

Obligation	Date of Issue	Interest Rates	Amount Originally Issued
General obligation bonds and notes:			
Fire truck acquisition	Jan 26, 2011	3.30 %	\$ 180,750
Corporate purpose and refinancing	Mar 27, 2012	0.35 - 2.55	2,925,000
Corporate purpose and refinancing	Jun 4, 2013	1.10 - 2.20	900,000
Total			
Revenue bonds:			
Sewer	Jun 4, 2013	1.10 - 3.55 %	\$ 1,160,000
Water	Jun 4, 2013	2.50	590,000
Total			

	Balance Beginning of Year	Issued During Year	Redeemed During Year	Balance End of Year	Interest Paid	Interest Due and Unpaid
\$	157,974	-	22,594	135,380	5,372	-
	2,580,000	-	295,000	2,285,000	40,175	-
	900,000	-	-	900,000	17,243	-
\$	<u>3,637,974</u>	-	<u>317,594</u>	<u>3,320,380</u>	<u>62,790</u>	-
\$	1,115,000	-	45,000	1,070,000	31,475	-
	555,000	-	40,000	515,000	13,875	-
\$	<u>1,670,000</u>	-	<u>85,000</u>	<u>1,585,000</u>	<u>45,350</u>	-

CITY OF MADRID
Bond and Note Maturities
June 30, 2015

Schedule 3

Year Ending June 30,	General Obligation Bonds					General Obligation Note				
	Corporate Purpose and Refinancing			Corporate Purpose and Refinancing			Fire Truck Acquisition			
	Issued Mar 27, 2012			Issued Jun 4, 2013			Issued Jan 26, 2011			
	Interest			Interest			Interest			Total
Rates	Amount	Rates	Amount	Rates	Amount					
2016	0.80	% \$ 295,000	1.10	% \$ -	3.30	% \$ 22,594		317,594		
2017	1.10	275,000	1.10	15,000	3.30	22,594		312,594		
2018	1.20	210,000	1.10	70,000	3.30	22,594		302,594		
2019	1.80	220,000	1.10	60,000	3.30	22,594		302,594		
2020	1.80	225,000	1.95	65,000	3.30	22,594		312,594		
2021	1.80	230,000	1.95	65,000	3.30	22,410		317,410		
2022	1.80	230,000	1.95	70,000	-	-		300,000		
2023	2.10	115,000	1.95	185,000	-	-		300,000		
2024	2.25	120,000	2.20	185,000	-	-		305,000		
2025	2.35	120,000	2.20	185,000	-	-		305,000		
2026	2.45	120,000	-	-	-	-		120,000		
2027	2.55	125,000	-	-	-	-		125,000		
Total		\$ 2,285,000		\$ 900,000		\$ 135,380		3,320,380		

Year Ending June 30,	Revenue Bonds					Interest	Total
	Sewer		Water				
	Issued Jun 4, 2013		Issued Jun 4, 2013				
	Rates	Amount	Rates	Amount			
2016	1.10	% \$ 50,000	2.50	% \$ 40,000		90,000	
2017	1.10	50,000	2.50	40,000		90,000	
2018	1.10	50,000	2.50	40,000		90,000	
2019	2.35	50,000	2.50	40,000		90,000	
2020	2.35	50,000	2.50	40,000		90,000	
2021	2.35	55,000	2.50	40,000		95,000	
2022	2.35	55,000	2.50	45,000		100,000	
2023	2.35	55,000	2.50	45,000		100,000	
2024	3.50	55,000	2.50	45,000		100,000	
2025	3.50	60,000	2.50	45,000		105,000	
2026	3.50	60,000	2.50	45,000		105,000	
2027	3.50	60,000	2.50	50,000		110,000	
2028-2033	3.50-3.55	420,000	-	-		420,000	
Total		\$ 1,070,000		\$ 515,000		1,585,000	

CITY OF MADRID
Schedule of Receipts By Source and Disbursements by Function-
All Governmental Funds
For the Last Ten Years

	2015	2014	2013	2012
Receipts:				
Property tax	\$ 979,397	928,177	859,546	788,247
Tax increment financing	100,075	104,288	106,304	104,930
Other city tax	235,934	216,464	198,746	210,326
Licenses and permits	26,276	14,729	63,556	9,143
Use of money and property	6,089	6,059	4,101	7,432
Intergovernmental	318,918	440,587	1,936,752	533,370
Charges for services	221,487	206,096	206,735	200,046
Special assessments	1,772	4,365	7,235	3,317
Miscellaneous	59,571	54,611	47,309	67,921
Total	\$ 1,949,519	1,975,376	3,430,284	1,924,732
Disbursements:				
Operating:				
Public safety	\$ 359,917	326,175	316,305	319,403
Public works	450,565	444,520	432,110	472,242
Health and social services	4,285	3,910	4,160	4,000
Culture and recreation	222,746	255,779	287,767	229,810
Community and economic development	64,023	28,205	73,132	25,247
General government	180,960	189,003	167,294	167,207
Debt service	381,384	396,783	433,087	397,472
Capital projects	14,617	1,403,416	3,399,615	607,254
Total	\$ 1,678,497	3,047,791	5,113,470	2,222,635

2011	2010	2009	2008	2007	2006
759,077	740,006	681,460	630,677	588,149	472,709
86,754	42,580	-	-	-	-
189,546	184,018	196,485	190,788	180,565	202,013
17,358	14,429	13,975	9,941	12,364	16,629
11,959	12,488	15,304	45,888	34,033	23,586
462,546	407,747	332,053	239,585	425,411	502,833
199,009	197,658	203,925	184,450	169,381	175,502
4,865	11,048	7,717	5,449	13,172	18,275
79,273	174,843	137,522	78,354	39,638	55,900
1,810,387	1,784,817	1,588,441	1,385,132	1,462,713	1,467,447
468,790	313,050	279,988	559,301	328,991	305,736
409,121	426,480	416,309	378,406	373,658	405,484
4,000	4,000	4,000	4,049	3,802	3,600
221,489	372,128	285,361	215,486	240,583	197,725
35,404	81,105	57,774	29,854	22,210	62,403
139,870	135,435	134,075	158,746	147,211	145,762
355,335	362,222	356,042	2,410,641	289,398	267,243
152,112	95,757	48,617	1,173,743	217,010	369,431
1,786,121	1,790,177	1,582,166	4,930,226	1,622,863	1,757,384



C E R T I F I E D ♦ P U B L I C ♦ A C C O U N T A N T S

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Independent Auditors' Report on Internal Control
over Financial Reporting and on Compliance and Other Matters
Based on an Audit of Financial Statements Performed in Accordance with
Government Auditing Standards

To the Honorable Mayor and
Members of the City Council:

We have audited in accordance with U.S. generally accepted accounting standards and the standards applicable to financial audits contained in the Government Auditing Standards, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Madrid, Iowa, as of and for the year ended June 30, 2015, and the related Notes to Financial Statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated November 13, 2015. Our report expressed unmodified opinions on the financial statements which were prepared on the basis of cash receipts and disbursements, a basis of accounting other than U.S. generally accepted accounting principles.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City of Madrid's internal control over financial reporting to determine the audit procedures appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Madrid's internal control. Accordingly, we do not express an opinion on the effectiveness of the City Madrid's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying Schedule of Findings, we identified deficiencies in internal control we consider to be a material weakness and a significant deficiency.

A deficiency in internal control exists when the design or operation of the control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the City of Madrid's financial statements will not be prevented or detected and corrected on a timely basis. We consider the deficiency described in Part II of the accompanying Schedule of Findings as item II-A-15 to be a material weakness.

A significant deficiency is a deficiency, or a combination of deficiencies, in internal control which is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiency described in Part II of the accompanying Schedule of Findings as item II-B-15 to be a significant deficiency.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Madrid's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under Government Auditing Standards. However, we noted certain immaterial instances of non-compliance or other matters which are described in Part III of the accompanying Schedule of Findings.

Comments involving statutory and other legal matters about the City's operations for the year ended June 30, 2015 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the City. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

City of Madrid's Responses to Findings

The City of Madrid's responses to findings identified in our audit are described in the accompanying Schedule of Findings. The City of Madrid's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of the City of Madrid during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

Bowman and Miller, P.C.

Marshalltown, Iowa
November 13, 2015

CITY OF MADRID
Schedule of Findings
Year ended June 30, 2015

Part I: Summary of the Independent Auditors' Results:

- (a) Unmodified opinions were issued on the financial statements which were prepared on the basis of cash receipts and disbursements, which is a comprehensive basis of accounting other than U.S. generally accepted accounting principles.
- (b) A significant deficiency and a material weakness in internal control over financial reporting were disclosed by the audit of the financial statements.
- (c) The audit did not disclose any non-compliance which is material to the financial statements.

CITY OF MADRID
Schedule of Findings (Continued)
Year ended June 30, 2015

Part II: Findings Related to the Financial Statements:

INTERNAL CONTROL DEFICIENCIES:

II-A-15 Segregation of Duties – One important aspect of internal control is the segregation of duties among employees to prevent an individual employee from handling duties which are incompatible. We noted one person has control over each of the following areas:

- (1) Cash receipts - collecting, depositing, journalizing, and posting
- (2) Payroll preparation and distribution.

Recommendation – We realize segregation of duties is difficult with a limited number of office employees. However, the City should review its control procedures to obtain the maximum internal control possible under the circumstances utilizing currently available staff, including elected officials.

Response – We continue to segregate duties as much as possible with the limited staff and resources we have.

Conclusion – Response accepted.

II-B-15 Bank Reconciliations – Bank accounts are reconciled monthly, however, they are not being reconciled back to the City's fund balance resulting in outstanding discrepancies between actual cash balances and fund balances within the system.

Recommendation – To improve financial accountability and control, fund balances should be reconciled to the bank balances monthly and variances resolved on a timely basis.

Response – Internal fund balances will be reconciled with bank balances on a monthly basis.

Conclusion – Response accepted.

INSTANCES OF NON-COMPLIANCE:

No matters were noted.

CITY OF MADRID

Schedule of Findings (Continued)

Year ended June 30, 2015

Part III: Other Findings Related to Required Statutory Reporting:

III-A-15 Certified Budget – The Council amended the budget in June 2015, however, disbursements exceeded the amounts budgeted in the business type activities function and the community and economic development during the year ended June 30, 2015. Chapter 384.20 of the Code of Iowa states, in part, “Public monies may not be expended or encumbered except under an annual or continuing appropriation.”

Recommendation – The budget should have been amended in accordance with Chapter 384.18 of the Code of Iowa before disbursements were allowed to exceed the budget.

Response – The certified budget will be amended in a timely manner.

Conclusion – Response accepted.

III-B-15 Questionable Disbursements – We noted no disbursements that may not meet the requirements of public purpose as defined in an Attorney General’s opinion dated April 25, 1979.

III-C-15 Travel Expense – No disbursements of City money for travel expenses of spouses of City officials or employees were noted.

III-D-15 Business Transactions – Business transactions between the City and City officials or employees are detailed as follows:

Name, Title and Business Connection	Transaction Description	Amount
Kurt Kruse, City Council Member, Owner of PC Not Working	Services	\$ 374

In accordance with Chapter 362.5(3)(j) of the Code of Iowa, the transactions with the City Council Member do not appear to represent a conflict of interest since total transactions with the individual were less than \$1,500 during the fiscal year.

III-E-15 Bond Coverage – Surety bond coverage of City officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to ensure the coverage is adequate for current operations.

CITY OF MADRID
Schedule of Findings (Continued)
Year ended June 30, 2015

Part IV: Other Findings Related to Required Statutory Reporting (Continued):

- III-F-15 Council Minutes – No transactions were found that we believe should have been approved in the council minutes but were not.

The City Council went into closed session on February 2, 2015 and February 16, 2015. The minutes record did not document both the reason for the closed session by reference to a specific Code of Iowa exemption nor document a roll call vote as required by Chapter 21.5 of the Code of Iowa.

Recommendation – The City should comply with Chapter 21 of the Code of Iowa.

Response – Closed session portions of a Council meeting will have their declared reason as required and a roll call vote will be taken and documented.

Conclusion – Response accepted.

- III-G-15 Deposits and Investments – The City has adopted an appropriate investment policy in accordance with the deposit and investment provisions of Chapter 12B and 12C of the Code of Iowa. However, the City has received and continues to hold shares of common stock as a donation for the new library. The holding of common stock is in violation of Chapter 12B of the Code of Iowa.

Recommendation – The City should dispose of the stock in order to comply with Chapter 12B of the Code of Iowa.

Response – The IBM stock will be sold.

Conclusion – Response accepted.

- III-H-15 Transfers – The interfund transfers that the City approved were never recorded.

Recommendation – The City should approve and make all transfers on a timely basis.

Response – Transfers will be recorded in a timely manner.

Conclusion – Response accepted.

- III-I-15 Financial Condition – The Employee Benefits Fund and the TIF Fund had a deficit balance of \$19,122 and \$5,700, respectively, at June 30, 2015.

Recommendation – The City should investigate alternatives to eliminate this deficit in order to return this fund to a sound financial position.

Response – We will monitor fund balances throughout the year and make the necessary transfers to eliminate the deficits.

Conclusion – Response accepted.

CITY OF MADRID

Staff

This audit was performed by:

Bowman & Miller, P.C.
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